

## **Accessing health data in France**

In France, access to health data is submitted to regulations. Procedures, rules and timeframes to access the data may vary based on which conditions you meet and whether the requested data has already been collected or not.



The purpose of this toolkit is to help you **characterise the type of research you are considering** and then help you **identify and implement the applicable procedure**.

You are not in the scope of this toolkit, if you use:

- data that are **perfectly anonymised**: data protection principles do not apply in this case.
- personal data that are not health data

For more information about anonymisation, please visit the <u>CNIL website</u>.

To learn more about the definition of health data, please visit the <u>CNIL website</u>.



## **Accessing health data in France**

Two main types of research requiring the use of health data exist in France and involve different procedures for their implementation: research involving human subjects and research not involving human subjects. Traditionally, whenever you wish to re-use personal data, you need to obtain authorisation from the national data protection agency, CNIL, except in very specific cases, referring to simplified procedures.

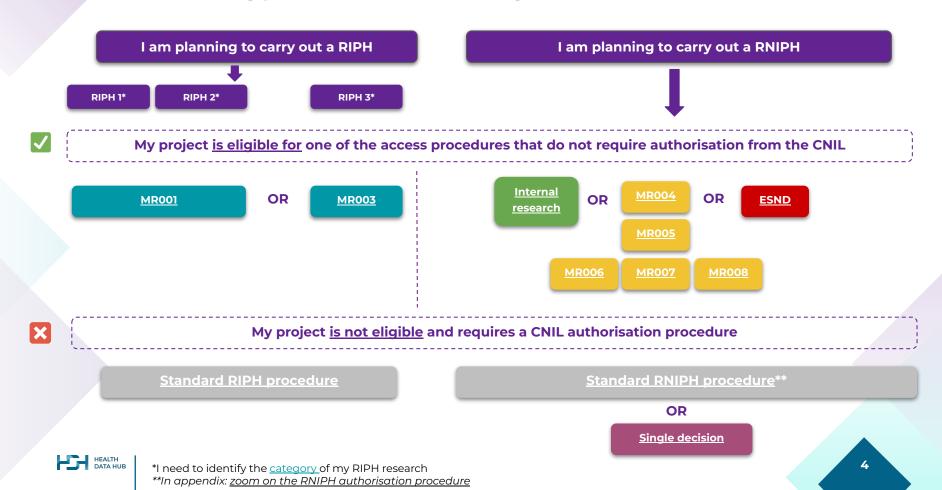
In order to identify the right regulatory process for your project, the two following questions need to be raised:

- **Question n°1**: Does my research project involve human subjects (research on individuals vs research on data)?
- Question n°2: Is my research project eligible for a data access procedure exempted from a CNIL authorization?

This toolkit provides you with assessment criteria to help you answer these questions.



#### Overview of existing procedures for conducting health research



## Question n°1

I characterize my research project:

Question n°1: Does my research project involve human subjects (research on individuals vs research on data)?



#### **Research project Involving Human Subjects (RIPH)**

## To qualify as a RIPH, the research project must meet two cumulative conditions. It must :

**Be carried out using the human body**: meaning that additional data collection is necessary for the research, i.e. beyond the data already collected as part of the healthcare procedures relating to the person. In other words, if the research was not carried out, the data would not be collected.

## Lead to the development of biological or medical knowledge:

- ❖ Biological knowledge refers to the functioning of the human organism in a broad sense (development, physiology, behaviour, reactions to the environment)
- Medical knowledge refers to prevention, diagnosis or treatment of diseases or disabilities.



#### Research project Involving Human Subjects (RIPH)

There are **three categories of RIPH,** depending on whether or not the research involves a procedure/intervention and on the risks incurred by the person who undergoes it:

#### **Category 1**

The research project entails a procedure that is not justified by the person's usual care and is not without risks for them.

A clinical trial involving a drug or an innovative surgical procedure.

#### Category 2\*

The research project entails a procedure with minimal risks and constraints for the person.

Low-risk blood sampling, medical imaging without radiation or contrast injection

#### Category 3\*\*

The research does not entail a procedure but observation of the person and does not carry any risks.

Audio or video recordings, excluding medical imaging, or non-invasive anthropometric measurement.



Determining the category of RIPH is important in order to identify the appropriate procedure to follow.



#### **Research project Not Involving Human Subjects (RNIPH)**

A research project not involving human subjects (RNIPH) is defined as opposed to RIPH: If one or none of the conditions to qualify the research as a RIPH are met, then the research is a RNIPH

In other words, a RNIPH is a research that

- is based on data already collected in the context of care or during a previous research (retrospective data)
- and/or is based on data collected as part of patient care, continuously, or specifically collected for research purposes without contributing to the development of biological or medical knowledge (prospective data)



An example of RNIPH: a research thesis on data from medical records or research requiring access to SNIIRAM (French healthcare claims database) data only.



## Examples of PHPH/RNIPH



## Leading to the development of biological and medical knowledge



Purpose

Setting up a **cohort** of people who have contracted a severe form of coronavirus

**Objective** 

Extend existing monitoring beyond the time when these people are treated in hospital, and offer them long-term monitoring of their health and quality of life to provide **information on the risk of after-effects.** 

Data source

**Self-questionnaires** available on a website **to be completed** twice a year for ten years.

Research involving the human body





## **Examples of RIPH/RNIPH**



## Leading to the development of biological or medical knowledge



Purpose

Carrying out a satisfaction survey of patients hospitalized for a severe form of coronavirus.

**Objective** 

To find out how **satisfied patients are with the care they receive** in our facilities, so that we can take the necessary steps to improve our services.

Data source

Self-questionnaires available on a website to be completed twice a year for ten years.

Research involving the human body





# Leading to the development of biological and medical knowledge Research into the care of people with multiple sclerosis.



**Objective** 

Analysing the **impact of the coronavirus on the care of** people with multiple sclerosis.

**Data source** 

Medical records of health establishments taking part in the research

Research involving the human body





## Question n°2

# Is my research project eligible for a data access procedure which does not require an authorization from the CNIL?

Prerequisite: I know whether my research project involves human subjects or not.



#### Various modalities of data access

- 1 There are three ways of accessing health data for research purposes in France:
  - Internal research not involving any formality with the CNIL;
  - Simplified procedures that do not require authorization from the CNIL: these can be used as soon as the planned research meets a certain number of conditions set out in the legislation;
  - The **standard procedure,** if none of the two previous methods is applicable: the CNIL's authorization must then be obtained after receiving the opinion of the competent expert committee\*.
- 2 In all cases, the project leader relating to the definition of data controller\*\*:
  - Determines the applicable procedure to the research project;
  - Must respect the framework set by the internal research, the simplified procedure or the authorization throughout the duration of data processing;
  - Lists each processing operation into the record of processing activities.

<sup>\*\*</sup> It is the person, public authority, service or organisation that determines the purposes, objectives and means of the study and assumes legal responsibility for the processing.



<sup>\*</sup> This may be the CPP - Committee for the Protection of Persons - ethics committee for RIPH or the Ethics and Scientific Committee for Research, Studies, and Evaluations in the Health Sector (CESREES) for RNIPH.

## Internal research

#### **Project leaders**

Healthcare professionals monitoring patients involved in the research

#### Targeted data

Only data collected as part of patients individual follow-up (therapeutic or medical)

#### Data providers

The health institution or practice in which the professionals following the patients operate

#### **Key milestones**

Implementation of the research (informing individuals, use of the data...)

#### **Critical points**

The research must be conducted for the exclusive use of professionals involved in the follow-up of the patients concerned



Example: study carried out by a midwife on pregnant women she has followed in her practice over the last five years to obtain indicators to improve their care.



#### **Project leaders**

Any stakeholder conducting a category 1 or 2 RIPH

#### **Targeted data**

Only data listed in the reference methodology, including health data, professional data, data on habits, etc.

#### **Data providers**

The data controller of the reference methodology (can be the same as the project leader)

#### Key milestones

Compliance commitment to the CNIL



Favorable opinion from the CPP



45 days

Implementation of the research (informing individuals, use of the data...)

#### **Critical points**

- (1) The express consent of individuals must be obtained
- (2) Data from the SNDS (French National Health Data System) cannot be used (except in the case of a child system)
- (3) The collection of NIR (social security number) is not allowed



Example: Covid-19 vaccine immunogenicity study



#### **Project leaders**

Any actor conducting a category 3 RIPH

#### **Targeted data**

Only data listed in the reference methodology, including health data, professional data, lifestyle data, etc.

#### **Data providers**

The data controller targeted by the reference methodology (can be the same as the project leader)

#### Key milestones

Compliance commitment to the CNIL

48 h\*

**Favorable opinion from the CPP** 

0-0-0

45 days

Implementation of the research (informing individuals, collection of the data...)

#### **Critical points**

- (1) The individuals concerned must not have opted-out of participation in the research.
- (2) Data from the SNDS cannot be used (except in the case of a daughter system)
- (3) The collection of NIR (social security number) is not allowed



Example: study requiring the collection of an additional dose of blood to test for HIV, not included in the initial patient care



#### **Project leaders**

Any actor reusing previously collected data or data collected continuously in the course of care or specifically for research purposes

#### **Targeted data**

Only the data listed in the reference methodology, including health data, professional data, lifestyle data, etc.

#### **Data providers**

Data controller targeted by the reference methodology (it can be the project leader)

#### 1491 projects in 2024

#### **Critical points**

- (1) Data subjects must be **individually informed**
- (2) No data directly identifying the patient should be used (except for health professionals who have followed the patient)
- (3) Data from the SNDS may not be used (except in the case of a child system)

#### **Key milestones**

Compliance commitment to the CNIL



Registration of the research project on the HDH public directory

Implementation of the research (informing individuals, use of the data...)



Example: study on the care of premature babies based on medical records from the university hospitals in the Occitanie region





#### **Project leaders**

Health care institutions and hospital federations

#### **Targeted data**

Data exclusively from hospital databases (PSMI) of the <u>ATIH</u> (technical agency for information on hospitalization)

#### **Data providers**

ATIH -technical agency for information on hospitalization



#### **Critical points**

Data can only be processed on the **ATIH platform** 

#### **Key milestones**

Compliance commitment to the CNIL



Registration of the research project on the HDH public directory

Implementation of the research (informing individuals, use of the data...)



Example: study of the re-hospitalization rate following a stroke





#### **Project leaders**

Health and healthcare industry companies and stakeholders

#### Data targeted

Exclusively data from the MISP of the l'ATIH (technical agency for information on hospitalization)

#### **Data providers**

ATIH -technical agency for information on hospitalization

# projects in

#### **Critical points**

(1) The study must be carried out by a research laboratory or study office that has made a compliance commitment to the CNIL

(2) An audit of the study's objectives and the use of the results by the project leader must be conducted

#### **Key milestones**

**Compliance commitment to** the CNIL



**Registration of the** research project on the HDH public directory

Implementation of the research (informing individuals, use of the data...)



Example: study of multiple sclerosis cost of care.





#### **Project leaders**

Any actor justifying that the processing of data from the main SNDS database for the purposes of research, study or evaluation is necessary for the pursuit of a mission of public interest.

#### **Target data**

Only data from the SNDS main database

#### **Data providers**

The data in the main SNDS database must originate exclusively and directly from the CNAM

#### **Critical points**

(1)The **maximum** historical depth is 9 years in addition to the current vear.

- (2) Collective information must be provided
- (3) Processing must be carried out in a

controlled environment as defined in the reference methodology.

#### **Key milestones**

Compliance commitment to the CNIL



Submission of the application to the **CESREES** and receipt of an expressly favourable opinion with or without a recommendation

Modification of the application by the data controller to take into account the CESREES recommendations, if applicable

Registration of the project in the HDH public directory and dissemination of information to the public

Research implementation (access to data, data processing, etc.)

Transmission of the study results and the associated methodology to the **HDH** 

Report to the CNIL and/or the CESREES every three years





Example: Analysis of lupus care in towns and hospitals since 2016

\* This is the time taken to receive the acknowledgement of receipt once the commitment has been made on the site.

**Project leaders** 

**Target data** 

**Data providers** 

**Critical points** 

Any actor justifying that the processing of data from the SNDS main database for the purposes of research, study or evaluation is necessary for the pursuit of a legitimate interest.

Only data from the SNDS main database

The data in the main SNDS database must come exclusively and directly from the CNAM

- (1)The study must be **carried out by a research laboratory or study office** that has made a
  compliance commitment to the
  CNIL.
- (2) The **maximum historical** depth is 9 years in addition to the current year.
- (3) **Collective information** must be provided
- (4) Processing must be carried out in a **controlled environment** as defined in the reference methodology.

#### **Key milestones**

Compliance commitment to the CNIL

0-0-0 48 h\* Submission of the application to the CESREES and receipt of an expressly favourable opinion with or without a recommendation Modification of the application by the data controller to take into account the CESRES recommendations, if applicable

Registration of the project in the HDH public directory and dissemination of information to the public

Research implementation (access to data, data processing, etc.) Transmission of the results of the study and the associated methodology to the HDH Report to the CNIL and/or the CESREES every three years



Example: post-registration study of the outcome of patients implanted with the device known as "TEST".

\*This is the time taken to receive the acknowledgement of receipt once the commitment has been made on the site.

## Summary of simplified procedures applying to RNIPHs

#### MR-004

ny stakeholder reusing previously collected data or data collected continuously in the course of care or specifically for research purposes



**MR-005** 

**MR-006** 

Healthcare establishments and hospital federations



Health and Healthcare industry companies and stakeholders

Only the data listed in the reference methodology, including health data, professional data, lifestyle data, etc.



Only data from the PMSI of the ATIH



Only data from the PMSI of the ATIH

Individual information must be provided

No data from the SNDS main database is used unless it comes from a subsidiary system



Data can only be processed on the ATIH platform



The study must be carried out by a research laboratory or study office

An audit must be carried out by the project leader









## Summary of simplified procedures applying to RNIPHs

MR-007\*

MR-008\*

Any stakeholder implementing a project necessary for the pursuit of a **mission of public interest** 



Any stakeholder implementing a project necessary for the pursuit of a **legitimate interest** 

The SNDS main database (9 years in addition to the current year)



The SNDS main database (9 years in addition to the current year)

Providing collective information

Processing data in a controlled environment



Providing collective information

Processing data in a controlled environment

The data must originate exclusively from the CNAM

CNAM

CNAM



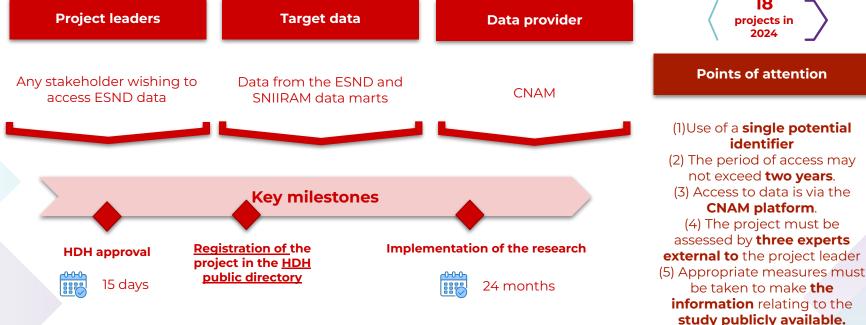






#### References: **Légifrance and CNIL**

## Simplified access to the SNDS "ESND" sample



- external to the project leader
- study publicly available.

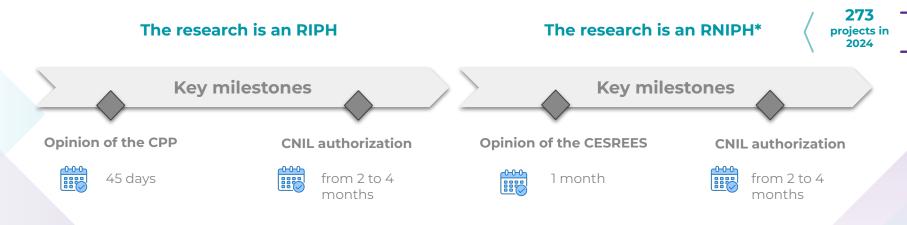


Example: Study on healthcare consumption by patients suffering from asthma in France



# The standard procedure implies prior authorization to access the data

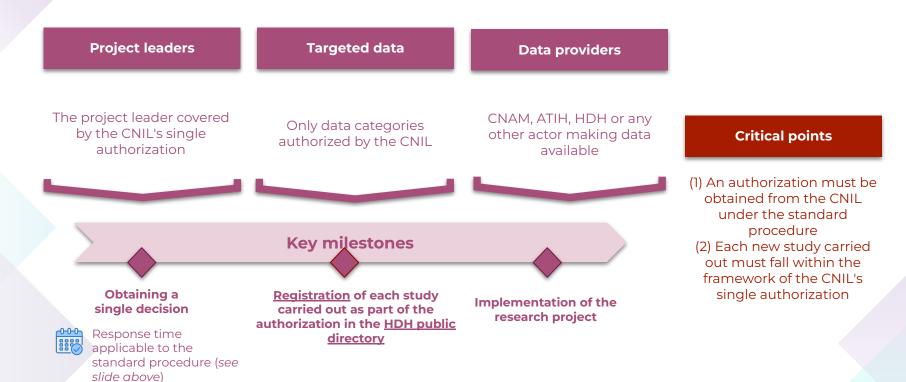
If none of the simplified procedures are applicable to your project, the standard procedure applies: it differs depending on whether the research envisaged is an RIPH or an RNIPH.



To learn more about how to submit a data access request to conduct a RIPH, contact the <u>CNRIPH</u> or go to the <u>french Ministry of Health website</u>

To learn more about how to submit a data access request to conduct an RNIPH, go to the <u>HDH website</u>.

## Single decision



Example: study to develop a tool for providing dashboards for health care institutions

## Special cases of mixed research

#### 1 Definition of a mixed research

Mixed research refers to studies that simultaneously include a-RIPH component and a component involving the matching of the data collected within this framework and other data, in particular those from the SNDS main database. In the case of mixed research (SNDS main database or other sources), the committee to be mobilised to access the data depends on the stage of the study at which the matching is considered (*i.e., from the outset, during or after the follow-up of individuals*).

## 2 The three scenarios and the associated regulatory procedures:

Matching is planned Matching is **planned** Matching is planned right from the design stage during patient follow-up once patient follow-up is complete Enrich the application with the expression of the SNDS need **Opinion of Opinion of** CNIL **Opinion of** CNIL CNIL the CPP authorisation the CPP authorisation the **CESREES** authorisation from 2 to 4 from 2 to 4 from 2 to 4 months months months



Whichever committee decides on the matter, the data controller must ensure that individuals are individually informed of the data match with the relevant source.



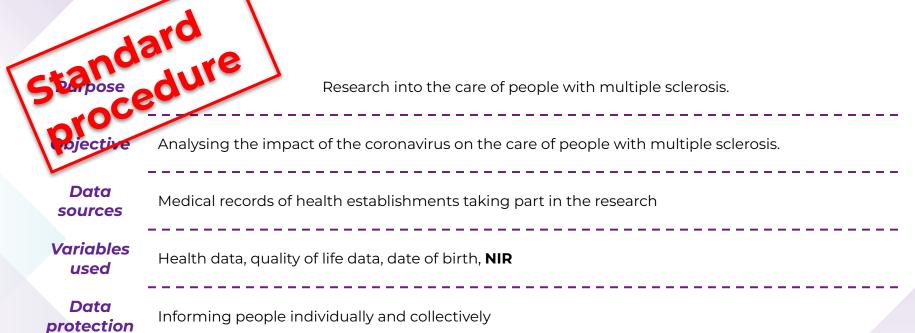








protection









protection



Research into the care of people with multiple sclerosis.

Objective	Analysing the impact of the coronavirus on the care of people with multiple sclerosis.
Data sources	Data from the SNDS main database for the period 2018 to 2023
Variables used	Outpatient, hospital and SI-DEP treatment data
Data	

**Collective information for individuals** 



protection



Research into the care of people with multiple sclerosis.

Analysing the impact of the coronavirus on the care of people with multiple sclerosis.

Data sources

Data from a register matched with data from the SNDS main database over the period 2018 to 2023

Variables used

Health data, quality of life data, date of birth

Data protection

Collective information for individuals





Research into the care of people with multiple sclerosis.

Objective	Analyse the impact of the coronavirus on the care of people with multiple sclerosis.
Data sources	Data from the SNDS main database for the period 2015 to 2025
Variables used	Outpatient, hospital and SI-DEP treatment data
Data protection	Collective information for individuals



## **Open resources: Regulatory procedures**



**Toolkits** 



**Starter Kit** for the standard procedure

**Starter Kit** for MR-007 & 008 framework

**Toolkit** for the simplified ESND access procedure

**Toolkit** for substantial modifications

)

**Training** on data access procedures

**Training on MR-007 and MR-008** 



## **Open resources: HDH support**



Helping researchers complete their projects



**Starter kit on key issues** 

**Toolkit** for the transparency obligation

**Toolkit** for information notices to indiviudals

Citizen training on the SNDS

**Training** on SNDS data and access procedures

**MOOC** on the SNDS (free e-learning lessons)

**Collaborative documentation** 

**Support forum** 

**Public directory** of projects

#### Partner resources : CNIL

Form on formalities for theses and dissertations

<u>Fact sheet</u> on the legal framework for medical research

Focus on individual and collective information



## **Appendix**

Focus on the RNIPH authorisation procedure



## The HDH helps you with your standard procedure



## **Health data** without with starter kit starter kit



The HDH is the single point of contact for data access. Requests for access to data are made online, on the HDH's dedicated platform.



All the templates and educational documents are made available to project leaders in a **starter kit**, to guide them through the process.



The HDH checks that the application is complete and forwards it to the Ethics and Scientific Committee for assessment (CESREES).



## **CESREES** assesses the scientific relevance of the project





The CESREES (Ethics and Scientific Committee for Research, Studies and Evaluations in the Health Sector) is responsible for issuing its opinion on research projects requiring the use of health data, prior to authorisation by the CNIL.



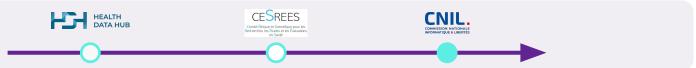
It is made up of **around twenty members** appointed by decree. It is supported by a network of **external experts** and its secretariat is provided by the HDH.

## The Ethics and Scientific Committee gives its opinion on :

- ✓ Research objective and methodology;
- ✓ The **need** to use personal health data;
- ✓ Ethical relevance;
- ✓ The scientific quality of the project ;
- ✓ The public interest nature of the project.



# The CNIL, the only authority competent to authorise the project





The Commission nationale informatique & libertés (CNIL) is an independent administrative authority composed of experts in the fields of security, digital technology and the related regulatory framework.



At the request of the project leader, the HDH submits the access request to the CNIL for authorisation.





The CNIL's departments **assess the application** and may contact the project leader for any additional information if necessary.



## Glossary (1/3)

- A **controlled environment** must meet the following conditions:
  - It must have been **approved in accordance with the security guidelines applicable to the SNDS.** This approval, which **must not have expired**, is subject to regular monitoring and is regularly renewed within the deadlines set out in the approval decision.
  - It must have been **appraised by the CNIL** as part of a data processing operation that has been expressly authorised by the CNIL. This authorisation must be **less than three years** old.
  - An agreement must be drawn up between the data controller and CNAM or the manager of the controlled environment, where applicable.
- 2 A **SNDS Subsidiary System** hosts data from the main SNDS database. However, it cannot supply the main database with external data.



## Glossary (2/3)





The public interest primarily concerns processing carried out by public authorities. It may, however, authorise the implementation of processing operations by private bodies, provided that they pursue a mission of public interest or are endowed with prerogatives of public authority. The public interest mission may in particular be the basis for processing operations aimed at the users of the public authority concerned.





**Legitimate interest** concerns processing carried out by private bodies that does not significantly affect the rights and interests of data subjects. The legitimate interest of a project may be presumed if the following 3 conditions are met:

- the interest is manifestly lawful under the law;
- it is sufficiently clear and precise;
- it is real and present for the organisation concerned, and not fictitious.

## Glossary (3/3)

- **5** Distinction between **information notice** (NI) and **consent form** (FC):
  - **Information:** it must be personalised, sincere, honest and intelligible (<u>HAS guide</u>).
    - o **individual:** in principle, information is individual.
    - collective: but information can sometimes be collective (<u>L.1122-1-4 of the CSP</u> referred to in <u>MR-003</u>, <u>MR-007</u>, <u>MR-008</u>, etc.).
  - Consent form (FC): it formalises both the information provided by the sponsor to the participant and the participant's agreement to take part in the research. It generally follows the information note. It is subject to specific formalities (dated, signed, right to withdraw consent at any time, etc.) and is compulsory before the study begins.
    - o <u>RIPH 1</u>: free, informed and written consent
    - o <u>RIPH 2</u>: free, informed and express consent (oral or written)
    - o <u>RIPH 3</u>: no-objection form



#### **Acronyms used**

**ATIH**: Agence Technique de l'Information sur l'Hospitalisation (French Hospital Information Technical Agency)

**CESREES**: Comité Éthique et Scientifique pour les Recherches, les Études et les Évaluations dans le domaine de la Santé (Ethics and Scientific Committee for Research, Studies and Evaluations in the Health Sector)

**CNAM**: Caisse Nationale d'Assurance Maladie (National Health Insurance Fund)

CNIL: Commission Nationale de l'Informatique et des Libertés (French Data Protection Authority)

**CPP**: Committee for the Protection of Persons

**ESND**: Échantillon du SNDS (SNDS sample)

**HDH**: Health Data Hub

MR: Méthodologie de Référence (Reference Methodology)

**PMSI**: Programme de Médicalisation des Systèmes d'Information (Medicalisation of Information Systems Programme)

**RIPH**: Research Involving the Human Subjects

**RNIPH**: Research Not Involving the Human Subjects

SNDS: Système National des Données de Santé (National Health Data System)

**SNIIRAM**: Système National d'Information Inter-Régimes de l'Assurance Maladie (National Health Insurance Inter-Scheme Information System)



#### Do you need help?

If, after consulting this guide, you still have questions about the nature of your research or the procedure applicable to it, you can:

- Visit our website;
- Ask your questions on the forum;
- Get in touch with us. Please give us as much detail as possible about your project and any questions you may have, so that we can give you the best possible answer.



